

**STATE ADVISORY COUNCIL ON JUVENILE JUSTICE
(SACJJ)**

**Hitching Post, Coachroom D
Cheyenne, Wyoming
January 7 and 8, 1999**

Minutes

Council Members Present:

Pat Crow, Carol Crump, Lynn Dickey, John Frentheway, Mark Harris,
Nena James, Chuck Kratz, Steve Lindly, Patrick Lynch, Bob Mayor,
Patricia Nagel, Narina Nunez, Ric Paul, Val Seidel, Ben Silliman.

Others Attending:

Shirley Carson, Dept. of Family Services
Les Pozsgi, Div. of Juvenile Services
Merit Thomas, Div. of Juvenile Services
Renee Arias, Div. of Juvenile Services
Nicky Anderson, Div. of Juvenile Services
Linda Collins, Div. of Juvenile Services
Kathy Kuchera, Div. of Juvenile Services
Carrol Verosky, Dept. of Family Services
Susan Flobeck, Dept. of Education
Marilyn Patton, Dept. of Health
El Belish, UW Connect Wyoming
Mike Shay, Wyoming Arts Council
Wendy Bredehoft, Wyoming Arts Council
Marirose Morris, Wyoming Arts Council
Deborah Davis, Casper Star Tribune

Unable To Attend:

Tom Harrington, Kathy Hutchison, Sharon Mann, Mike Seebeck, Doreen
Thunder, Sara Washington, Michelle Wempen-Duty

Members Who Have Resigned:

Ron Carson, Gary Hartman, Steven McGuire, Jeremy Rose
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Welcome and Review: Bob Mayor, Chairperson called the meeting to order
at 1:05 p.m., and began with introductions of those present at the meeting. Bob
introduced Susan Flobeck, the new representative from the Department of
Education, to the Council. There were no revisions to the agenda.

Minutes: Minutes from the previous SACJJ meeting held October 1 and 2, 1998 were reviewed. A motion was made to approve the minutes. Motion was seconded. Motion passed.

Council members were provided with an updated roster. Additional changes include:

1. Lynn Dickey's mailing address is now 387 Adkins Street, Sheridan WY 82801
2. Carol Crump's fax number is 307 234-6504

Treasurer Report: Val Seidel

No report was available at this meeting. A comprehensive report will be available at the April 1999 meeting.

Old Business:

- Annual Report - Bob Mayor

The Council's Annual Report was provided to the Governor on December 31, 1998. Copies will be provided to the 55th Legislature when the session begins. Bob Mayor complimented Renee for her work in developing the report.

- CHINS - Bob Mayor and Les Pozsgi

The letter regarding CHINS and the response were reviewed. Les said the Governor did read the letter, and the Governor responded through e-mail. The Governor is respectful of the Council's position regarding sunseting CHINS and thankful for their input. He believes CHINS is not being used appropriately and encouraged the Council to continue to look at alternatives to CHINS.

Mark Harris reported about legislation that would postpone the sunset of CHINS to the year 2005. There is no opposition from the Governor regarding this legislation

Discussion:

Bob Mayor mentioned that he felt the Council had put the CHINS issue to rest. Mark's legislation can be viewed as an extension of the CHINS recommendation to the Governor, with the Council looking at alternatives to the CHINS program.

Pat Nagel suggested the Council prepare a one-page letter to the Legislature, stating reasons why the Council felt CHINS was important.

Shirley Carson said this Council and the Joint Judiciary will have an opportunity to review the CHINS legislation.

Lynn Dickey advised members of Mark Harris' opinion that there would be no fiscal impact.

Ric Paul mentioned he heard from Legislators that CHINS was too costly to the State of Wyoming and some counties have abused the use of CHINS.

To bring the discussion to closure, Shirley Carson said DFS will prepare a point paper specifically addressing the CHINS issues (i.e., cost, numbers).

John Frentheway moved that the Council take Shirley up on her offer to provide data addressing the inappropriate use of CHINS. The motion was seconded by Carol Crump. Motion passed.

Pat Nagel moved that the Governor, Clint Beaver, and possibly other representatives be invited to the April 1999 Council meeting to address the CHINS issue. This motion was seconded. Motion passed.

It was moved that Carol Crump prepare a bullet sheet (a stand alone document) that outlines the rationale for the Council's view, and that this document be attached to the CHINS legislation. The motion was amended to have Carol keep in touch with Mark Harris, in order to keep the Council informed as to when the legislation will be addressed by the Legislature. The motion was seconded. Motion passed.

- Judicial Review Committee update - Mark Harris

Mark mentioned the Legislative committee is in the process of developing its strategic plan.

Nena James informed the Council that the municipal judges are not part of the judicial review process.

- National Coalition on Juvenile Justice - Renee Arias

The dues for this Coalition are \$2000. Included in the dues are voting rights and the costs of attending the annual conference.

It was moved that the Council join the Coalition and pay the dues from the 5% SACJJ money. The motion was seconded. Motion passed.

- National Juvenile Justice Summit - John Frentheway

John informed the Council that the State of Wyoming, when compared with other states, has a good system for processing juveniles through the courts.

Discussion: Chuck Kratz indicated that a consistent process needs to be available for all court systems (i.e., family courts, juvenile courts).

New Business:

- Legislation updates - Les Pozsgi
 - The Governor will present the Methamphetamine Treatment Initiative to the 55th Wyoming Legislature as part of a multi-agency supplemental budget request on Monday, January 11, 1999.
 - Proposed legislation still on the Legislative agenda:
 - Child Protective Services - review team
 - Child Protection Act - review of disposition
 - Juvenile Justice Act - review of disposition
 - CHINS - review of disposition
 - Juvenile Delinquency - recordkeeping
 - Juvenile sex offender registration
 - One additional piece of legislation that the Council should be aware of is the juvenile sex offender registration.
 - The Department has a supplement budget request that involves the institutions. Part of the request is for additional money to increase staff and update three of the buildings at the Wyoming Girls' School.

Shirley Carson reported on the Department of Family Services and legislation that will impact the agency.

- DFS had attempted to add some additional social workers, but this will not be possible at the present time.
 - DFS is looking at additional compensation for its staff in an effort to reduce the turnover rate.
 - The Department of Health has children's health insurance legislation that will impact DFS. DFS will be required to process the eligibility requirements of the legislation.
 - Adoption and Safe Families Act (ASFA) and Child Abuse Prevention and Treatment Act (CAPTA) must be addressed by the Legislature as the state will face federal sanctions.
- Methamphetamine Initiative - Marilyn Patton & Les Pozsgi

The methamphetamine initiative represents the efforts of multiple agencies, including the Attorney General's office (DCI), Dept. of Corrections, Dept. of Health and Dept. of Family Services. Health serves as the agency of primary responsibility. The Governor has endorsed this effort and a supplemental request will be submitted for approximately 5.8 million dollars.

The Department of Family Services is proposing funding within three service areas.

A need within the foster care arena has been identified. This population of children has been referred to as "meth orphans" and it is anticipated that a minimum of 30 such children will be involved in some level of foster care placement each month.

Two community based pilot projects are being proposed, focusing on intensive supervision of juvenile offenders with patterns of methamphetamine use. These will involve increased levels of monitoring, to include contact by probation officers, electronic monitors and field testing for chemical use.

Licensed addiction specialists are also being requested for both the Boys' and Girls' Schools. Approximately 95% of the juvenile offenders involved with those institutions have significant polysubstance abuse issues and 50% to 60% have been involved with methamphetamines.

Additionally, resources being proposed by the Dept. of Health focusing on community infrastructures will also benefit adolescents. These include drug courts and jail counseling programs.

- Community Transition Process - Les Pozsgi

Les discussed the community transition process and the Youth Services Committee's request to develop a support group for aftercare. The state does not transition kids going into aftercare on a consistent basis. This is dependent on community resources and generally driven by county based probation programs, where they exist.

- Pilot Project update - Les Pozsgi. Refer to the following handouts:

1. Wind River Health Promotion Program, Fremont County
2. Pro-Teks for Youth, Douglas.
3. Sheridan County Juvenile Justice Joint Powers Board

Narina Nunez commented that while the Pilot Projects will provide some program alternatives, they are not the sole answer to the CHINS issue.

- Joint Judiciary Committee - Pat Nagel

Pat reported that the Legislative Committee is working with DFS on the legislation reported by Les. The Committee is discussing its mission and goals. One of the goals being considered is early intervention.

Conference/Workshop Reports:

- OJJDP Formula/JAIBG workshop - Pat Crow

Refer to Reclaim Ohio handout.

- Juvenile Detention & Correctional Services Conference - Bob Mayor

The workshop covered liability and programming of juvenile detention and correctional services. Liability issues were addressed regarding juveniles placed in adult jail facilities. Currently, the programming trend is leaning towards treatment-oriented programs versus jailing juveniles and implementing more substance abuse programs.

Reports: _

- Jail Site Visits - Val Seidel

Two new jails in Goshen County and Albany County were visited. The jails do a good job of meeting the sight/sound separation, but are limited in resources to meet the OJJDP staff separation requirement.

- JAIBG Report - Renee Arias

Refer to handout, JAIBG-Les2, 06-Jan-99. The Grant Review Committee met December 3, 1998 and identified communities that met the JAIBG requirements. Contracts were mailed January 7, 1999. Hopefully, funding will be received by the communities by the end of February, 1999. Excess funds will be allocated at a later date.

- Proposed Juvenile Detention Standards - Val Seidel

The Council agreed to temporarily postpone the discussion of this report and address it during the Committee Reports on January 8, 1999.

The Council meeting adjourned for the day. The Delinquency Prevention Committee met following adjournment.

Friday, January 8, 1999:

The meeting was called to order at 8:10 a.m. Bob Mayor asked if there was a need to discuss any of the items presented yesterday.

Carol Crump requested that the Council revisit the Methamphetamine Treatment Initiative. She wanted it made clear that this Council did not endorse the Initiative. The Council was concerned the Initiative did not consider input from

local providers. Rick Paul added the law enforcement arena was not asked to provide input. Council members felt local entities should have input before the \$5.8 million is spent.

It was moved that the Methamphetamine Treatment Initiative would be discussed after the Committee Reports. The motion was seconded and passed.

Presentations:

- Connect Wyoming/Statewide Directory - El Belish is from the Wyoming Institute for Disabilities, and is affiliated with the University of Wyoming.

The Youth Services Committee is collaborating efforts with Connect Wyoming to complete the statewide juvenile services directory.

The Council can be listed as a resource on Connect Wyoming. Pat Nagel moved that the Council be added to the Connect Wyoming web page. Lynn Dickey and Renee Arias will be listed as contacts. Web page information will include the mission statement, goals, etc. The motion was seconded and passed. The motion was amended to include Connect Wyoming. This was seconded. Motion passed.

Pat Nagel requested that the Council be provided with a demonstration of the DFS web page plus general computer instruction. Les informed the Council that DFS would explore the possibility of conducting training in the Hathaway Building.

- Directory of 24-Hour Care Providers - This directory was created by the Department of Family Services, Division of Juvenile Services. The directory contains a listing of all providers certified by the Department. Linda Collins is the contact person for this directory and can be reached at (307) 777-6479.
- Wyoming Arts Council, At-Risk Youth - Mike Shay, Literature; Wendy Bredehoft, Arts in Education; and Marirose Morris, Arts Access Manager, can be contacted at (307) 777-7742.

The Wyoming Arts Council has provided the opportunity for at-risk youth to work with professionals in the Arts. A current assessment shows youth who have participated in the programs are doing better scholastically.

The Arts Council can identify national models that work with youth at-risk and has ideas for prevention programs that might be utilized in communities.

The Arts Council has a gallery that is open to the public.

Committee Reports:

- Juvenile Justice - Val Seidel

The Council was provided a copy of the Committee minutes dated August 11, 1998. Val reported this Committee has been very busy developing juvenile detention standards and definitions. Some of the information was pulled from the ACA Standards and adjusted for Wyoming. The State of Wyoming has no standards for facilities holding juveniles. The Council cannot enforce these standards, but can recommend that the standards be followed. The Committee would like the Council's reaction to the definitions and standards.

Nena James mentioned some of the revisions to the standards, made by the Committee, were not included in the draft copy. The Juvenile Justice Committee will meet to review the revisions of the draft. The Council will review the revised standards prior to the April 1999 meeting.

Discussion:

The Council would like the following groups to review the proposed standards:

- Local law enforcement
- County jails
- Wyoming Association of Municipalities
- County Commissioners Association
- Municipal judges
- County judges
- Contacts who participated in the Opinion Poll
- Communities

It was recommended that the following documentation be included as attachments to the standards:

- Executive summary
- Bibliography
- Bullet Sheet

It was moved that the standards be referred back to Committee for revision, correction, and inclusion of the items mentioned above, with a completion date of March 15, 1999. The motion was seconded. Motion passed.

Discussion:

At the request of the Council, DFS will administer the formal rules process. The Juvenile Justice Committee was reminded that the standards must be in a consistent format. Nena said the words "shall" and "should" need to be carefully reviewed in the Standards as "shall" is a mandate, and "should" is not.

- Delinquency Prevention - Narina Nunez

This Committee is developing a presentation on delinquency prevention models that have been successful in rural areas. A sample presentation will be shown at the April, 1999 meeting.

- Judges' Response - Nena James.

After meeting with the judges at their judicial conference, thank you letters were mailed to them asking for their input on the juvenile justice system. Two responses were received. The first letter, from Judge Jordan of Teton County, suggested the Council send a representative to the special course meeting to be held in May. The second letter of response, from Judge Ryckman of Green River, was written in an outline, covering areas such as: CHINS, the Wyoming Boys' School and Wyoming Girls' School length of stay, need for counseling to be expanded, the growing methamphetamine problem in the state, and the failure of 30-day outpatient programs for juveniles.

Discussion:

Bob asked if Nena would write a letter to the judges thanking them for their input and inviting them to future Council meetings.

It was moved that the Council send someone to the judges meeting in May. The motion was amended to have Nena arrange to have someone from the Council be placed on their agenda. It was also suggested that the Delinquency Prevention Committee's presentation be shown to them. The motion was seconded. Motion passed.

- Methamphetamine Treatment Initiative - The Council revisited this Initiative with their main concern being the lack of input from local providers. The Governor is presenting this Initiative on January 11, 1999 to the Joint Appropriations Committee (JAC) as part of the Supplement Budget Request.

Discussion:

Bob mentioned that frequently the Requests for Proposal (RFP) are sent to mental health providers.

Carol commented that DARE programs, or local law enforcement often end up footing the bill. So, as a community representative, she will not support the initiative.

Lynn Dickey commented that the Council was not asked to endorse the Initiative, therefore, it did not require any action. The Initiative was presented to the Council as an information-only presentation.

Next meeting: April 22 and 23, 1999, Retreat of the Rockies, Cheyenne.

It was moved that the Council have a full one-day meeting, followed by a half-day. The Council will address business in the morning of the first day, and dedicate the rest of its meeting to revisiting the Strategic Plan. Motion was seconded. Motion passed.

Discussion:

Les requested clarification on the specific information the Council is seeking on the CHINS issue.

It was moved the Council be provided with a printed copy of the CHINS point paper, thereby eliminating further questions regarding CHINS, and that legislative representatives of the Joint Judiciary, Dr. Tipton and Clint Beaver, be invited to the meeting. Motion was seconded and passed. Les Pozsgi suggested April Brimmer-Kunz be invited to participate, as she was Co-Chairman of the Joint Judiciary at the time eliminating CHINS was discussed.

Agenda Items for April 22 and 23, 1999:

1. Review the draft Juvenile Detention Standards
2. Delinquency Prevention Committee's presentation on model programs
3. Background on CHINS - DFS
4. Review the SACJJ Strategic Plan

Bob Mayor requested that the Council look at restorative justice as they move forward on juvenile justice issues.

Adjourn: There being no further business and no objections, it was moved that the Council adjourn. The motion was seconded and passed. The meeting adjourned at 11:35 a.m.

Respectfully submitted,

Bibianne R. Bengston